Canvassing and Post-Election Requirements

Webinar



## Texas Secretary of State

## Overview

- Canvassing Elections
- Reporting Results
- Partial Manual Counts
- Preserving Records
- Qualifying for Office
- Certificate of Elections
- Statement of Elected Officer
- Oath of Office
- Bond

Note: Unless otherwise indicated all statutory references are to the Texas Election Code

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## Canvassing Elections

What does canvassing an election mean?

## Canvassing Elections

- "Canvass" - name given to the official examination of the votes cast in an election
- Unavoidable duty
- Mandatory, ministerial duty


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## Authority for Local Canvass

- Political Subdivision's Governing Body - for an election ordered by an authority of a political subdivision (other than a county).
- Commissioners Court - for an election ordered by the governor or by a county authority.
[§ 67.002]


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## Time for Local Canvass

- Open Meeting
- Each local canvassing authority shall convene to conduct the local canvass at the time set by the canvassing authority's presiding officer not later than the 11th day after Election Day and not earlier than the later of:
- the third day after Election Day;
- the date on which the early voting ballot board has verified and counted all provisional ballots, if a provisional ballot has been cast in the election; or
- the date on which all timely received ballots cast from addresses outside of the United States are counted, if a ballot to be voted by mail in the election was provided to a person outside of the United States.


## Time for Local Canvass

- Earliest Day to Canvass: As early as $\mathbf{3}^{\text {rd }}$ day after Election Day if no outstanding late domestic "next business day" (NBD) military, overseas, provisional ballots, or ballots contained in defective carrier envelopes corrected by voters.
- Latest Day to Canvass in November Odd Numbered Years and May Elections: No later than the $11^{\text {th }}$ day after Election Day.
- Latest Day to Canvass in November Even Numbered Year: For an election held on the date of the general election for state and county officers, the local canvass may be set no later than the $14^{\text {th }}$ day after Election Day. [ $\S$ 67.003(c)]


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## Time for Local Canvass

May 4, 2024 Election:

$$
\begin{gathered}
\text { Tuesday, May 7, } 2024 \\
\text { (3'rd }^{\text {day after Election Day)* }} \\
\text { through } \\
\text { Wednesday, May 15, } 2024 \\
\left(11^{\text {th }} \text { day after Election Day }\right)
\end{gathered}
$$

- *if no outstanding late domestic (NBD), military, overseas, provisional ballots, or ballots contained in defective carrier envelopes corrected by voters.


## Time for Local Canvass

## For May 4, 2024 Election:

- The ballot board must convene by Monday, May 13, 2024 to qualify and count any late ballots from overseas or provisional ballots.
The canvass may be held as soon as overseas and all provisional ballots are properly processed.

NOTE: If the early voting ballot board needs to meet after this date, it will require a court order to do so.

## Canvass Meeting

- Procedures for ordering, posting notice \& conducting the canvass meeting should be in compliance with Texas Open Meetings Act (Chapter 551, Texas Government Code)
- Quorum - two members [§ 67.004]
- Two or more members of the governing body may perform a TEC duty of the presiding officer if the office is vacant or the presiding officer fails to perform the duty unless:
- (1) a single member of the governing body designated by law to act in place of the presiding officer performs the duty; or
- 

(2) TEC specifies that the duty is to be performed by another authority acting in place of the presiding officer.
[§ 31.121]

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## Canvass Procedure

- Open returns for each precinct \& prepare tabulation
- Total \# of votes in each precinct and sum of precinct totals:
- Each candidate
- Votes FOR or AGAINST each measure
- Total \# of voters in each precinct who cast a ballot for a candidate or FOR or AGAINST a measure.
[§ 67.004(b), (b-1)]


## Political Subdivisions Using Regular Paper Ballots

1. Presiding Officer will deliver the sealed precinct returns contained in Envelope \#1* and the early voting report prepared by the early voting clerk to the canvassing authority.
2. Authority will open the returns \& prepare a tabulation.
3. The precinct returns may be compared with the corresponding tally lists contained in Envelope \#1.
*Depending on voting system might not be envelope.
[§ 67.004]

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## Political Subdivisions Using Electronic Voting System

1. Automatic tabulating equipment produces one set of election returns.
2. Canvassing authority has no tally lists to compare, but they still must prepare a tabulation of the precinct returns.
[§ 67.004]

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## Canvassing Procedure

- Presiding officer shall deliver:
- Local election register:
- Tabulation [§ 67.004(e)]
- General custodian of election records:
- the precinct returns, tally lists, and early voting precinct. [§67.004(f)]


## Canvassing Procedure

- Section 67.004 provides that the presiding officer of the canvassing authority shall note the completion of the canvass in the minutes or in the recording required by Section 551.021 of the Government Code.


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## Recount

- If a recount is filed - does NOT halt the canvass meeting. Does halt issuance of certificate of election.
- Canvassing authority must make a note on the canvass that a recount has been requested.


## Prohibited Activities At Canvass

- May NOT open - Ballot Boxes
- May NOT recount - Ballots
- Should NOT compare - poll list with return sheet

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Post-Election Reports

## Precinct by Precinct Report

- Presiding Officer of canvassing authority shall prepare a report of the precinct results as contained in the election register.
- Report no longer required to be filed with SOS (non-county elections).
[§ 67.017]


## Reconciliation Form

The Texas Election Code now requires that the presiding judge of the central counting station attest to a written reconciliation of votes and voters (127.131(f)):

- At the close of tabulation on election day
- Again after counting late mail/provisional ballots (canvass)
- Use SOS form from Forms Manual
- Post completed forms on your county website and your local website, if any
- Only required if using a central counting station

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## Post-canvass reconciliation form overview official totals

## Canvass



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## Reporting Requirements

- Texas Election Code sections 4.009 and 65.016 set out the web posting requirements related to election and candidate information.
- A county that holds an election or provides election services for an election for a public entity must post certain information on their website.
- A city or independent school district that holds an election and maintains an Internet website must also post certain information on its website related to election results even if the county is posting such information. Information should be posted as soon as practicable after the election and must be accessible without having to make more than two selections ("clicks") or view more than two network locations after accessing the home page of the county, city or school district, whichever is applicable.
- [§§ 4.009, 65.016]


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## Reporting Requirement Cont’d

Required information on websites:

- the results of each election;
- the total number of votes cast;
- the total number of votes cast for each candidate or for or against each measure;
- the total number of votes cast by personal appearance on election day;
- the total number of votes cast by personal appearance or mail during the early voting period; and
- the total number of counted and uncounted provisional ballots cast.
[§§ 4.009, 65.016]


## Partial Manual Count

- Purpose: To ensure the accuracy of the tabulation of electronic voting system results
- General custodian of election records shall conduct a manual count of all the races in at least $1 \%$ of the election precincts or in 3 precincts, whichever is greater, in which the electronic voting system was used.
- Partial Manual Count is conducted on all paper ballots - election day, early voting in person, early voting by mail.
[§ 127.201]


## Partial Manual Count

- Custodian shall select the precincts at random
- Begin the count not later than 72 hours after the polls close and the complete the count no later than the $21^{\text {st }}$ day after Election Day. [§ 127.201]


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## Notice

- General custodian shall post in the custodian's office a notice of the date, hour, and place of the count.
[§ 127.201(c)]


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## Who May be Present?

- Each candidate is entitled to be present and is entitled to have a representative present.
- Representative must deliver a certificate of appointment to the general custodian at the time of service.

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Reporting

- Not later than the $3^{\text {rd }}$ day after the count is completed, deliver the written report to the SOS.


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## Time for Partial Manual Count

- Tuesday May 7, 2024 (3 ${ }^{\text {rd }}$ day after election day)
- Last day to begin the partial manual count for entities using electronic voting systems for the counting of ballots. This is the last day to begin manual recount of ballots in three precincts or one percent of precincts, whichever is greater. (Sec. 127.201(a), (g)).
- Tuesday May 28, 2024 ( $24^{\text {th }}$ day after election day)
- Last Day to completed partial manual count
- Extended to $24^{\text {th }}$ day because $21^{\text {st }}$ day is Saturday, May 25, 2024
- Note that this is also the date of the Primary Runoff

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Preserving Results

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## Preservation of Results

- Precinct election records shall be preserved by the authority to whom they are distributed for at least 22 months after election day. (Section 66.058(a))


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## Voted Ballot Security

- During the preservation period, the voted ballots must be preserved securely in a locked ballot box inside a locked room for at least 60 days. [§ 66.058]
- After 60 days may transfer voted ballots to another secure container for remainder of preservation period.


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## Voted Ballot Security

- The ballot box with voted ballots may only be opened to:
- complete partial manual count, if required;
- comply with a court order;
- complete official request for a recount;

OR

- after 60-day locked box period, transfer.
- If one of these authorized entries is made into a ballot box during the preservation period the box or container shall be relocked or re-secured, and the box and key or secure container returned to the custodian. [§66.058]


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## Voted Ballot Security

- NEW LAW: HB 5180 (2023, R.S.) amended Section 1.012 of the Election Code, effective September 1, 2023, to provide that on the 61st day after election day, the general custodian of election records shall make the original voted ballots available for public inspection.
- Images of voted ballots, if maintained, and cast vote records shall be made available for public inspection beginning on the first day after the final canvass of an election is completed.
- The OAG has a hotline you can call for questions related to open government issues, including the Public Information Act. That number is (877) OPEN-TEX (673-6839).


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## When Might you have a $2^{\text {nd }}$ Election to Resolve a Tie?

- Election requires a plurality vote. [Sec. 2.002]
- Single member District or At-Large by Place, candidate with most votes wins even if not >50\%
- Pure at Large - top candidates win (e.g., if 3 offices are up for election, top 3 vote-getters win)
- There is a tie based on the canvass, so that you cannot determine all of the winners, and
- Tie not resolved by Sworn Withdrawal, Casting of Lots, or Automatic Recount.


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## Resolving (Canvassed) Tie without a Second Election

- Candidates may agree to cast lots [Sec. 2.002(f)]
- Agreement must be in writing and filed with authority responsible for ordering election
- Presiding Officer of governing body supervises casting of lots
- One Candidate may Withdraw [Sec. 2.002(g)]
- Written Statement filed with authority responsible for ordering election
- On receipt of sworn withdrawal statement, remaining candidate is the winner and no casting of lots or second election is held


## Resolving (Canvassed) Tie without a Second Election, cont.

- IF tie is not resolved through a withdrawal or a casting of lots, THEN there is an Automatic Recount. [Sec. 2.002(i)]
- Texas Election Code 2.002 sets out that if a recount does not resolve a tie, the tied candidates may (1) cast lots not later than the day before the date the authority must order the second election; or (2) withdraw from the election by sworn withdrawal not later than 5 p.m. of the day after the date the automatic recount is held.
- There is a clear second opportunity to withdraw or cast lots before the second election is held. (Tex. Elec. Code § 2.002).


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 of StateResolving Tie without a Second Election, cont.

- Note: The law allowing a late withdrawal does not apply to a withdrawal from a second election under Section 2.002(g)


## Second Election Ballot

- Order of names determined by original drawing, same as for Runoff. [Secs. 2.002, 52.094]

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## Qualifying For Office

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## Qualifying for Office-Generally

- Absent specific statutory language to the contrary, a winning candidate may qualify for office immediately once he/she receives the certificate of election.
- However, a candidate may not qualify for an office involved in a recount before completion of the recount, unless he/she received a certificate of election and qualified for the office before the recount petition involving that office was submitted.


## Exceptions

- Note: With few exceptions, most officers-elect must be a registered voter in time to be sworn in.
- See our FAQ (available online)
- Does not apply to a member of the governing body of a district created under Section 52(b)(1) or (2), Article III, or Section 59, Article XVI, Texas Constitution; and (2) does not apply to an office for which the federal or state constitution prescribes exclusive qualification requirements (most water districts).


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## Certificate of Election

-When is the certificate of election completed?

- After the completion of the canvass
- The presiding officer of the local canvassing authority prepares the certificate for each candidate who is elected to an office for which the official result is determined by that authority's canvass. (Sec. 67.016)


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## Certificate of Election

- Who is the presiding officer of the canvassing authority?
- Municipal elections: Mayor
- County elections: County Judge
- Primary elections: County Chair
- All other political subdivisions elections: Board President


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## Contents of Certificate of Election

- What does the Certificate of Election contain?
- The candidate's name;
- The office to which the candidate is elected;
- A statement that the candidate has been elected to an unexpired term, if applicable;
- The date of election;
- Signature of the officer preparing the certificate;
- Any seal used by the officer preparing the certificate to authenticate documents that the officer executes or certifies. [Sec. 67.016]


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## Certificate of Election

- Note: A sample certificate of election form is available online. Entities may also use this as a model to make their own.
- Form 23-1
- Recommendation. We recommend that the presiding officer issue the Certificate of Election at the canvass meeting.


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## Certificate of Election

- Note: In some political subdivisions, the newly-elected officers may not assume the duties of office until a certain date.
- Example, Section 22.006 of the Local Government Code states that a newly-elected municipal officer of a Type A city may exercise the duties of office beginning on the fifth day after the date of the election, excluding Sundays.
-No newly elected official may qualify for office before the official canvass of the election has been conducted (or would have been conducted, in the event of a cancelled election.)


## Statement of Officer

- Before an elected (or appointed) officer may assume the duties of the office, the officer must first file a Statement of Officer with the official records of the governing body. [Tex. Const. Art. XVI, § 1]
- Note: Statements of Officer are filed locally, NOT with the Secretary of State's office.


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## Oath of Office

- All elected or appointed officers, before they begin their duties shall take the Oath of Office. [Tex. Const. Art. XVI, § 1]


## Oath of Office

- Administering oath of office. The Oath of Office must be administered by someone authorized to administer an oath under Texas law. The Oath may be administered by:
- A judge, clerk, or commissioner of a court of record;
- A justice of the peace, or clerk of a justice court;
- The secretary or clerk of a municipality in a matter pertaining to the official business of the municipality;
- A notary public;
- The secretary of state;
- The lieutenant governor;
- The speaker of the house of representatives;
- The governor;
- A member of the legislature or a retired legislator;
- A judge, retired judge, or clerk of municipal court.


## Oath of Office

- NOTE: This is not an exhaustive list. See Chapter 602 of the Government Code for a complete list of other officials who may administer an oath.
- NOTE: Special procedures apply to a newly elected director of a water district governed by Chapters 36 or 49 of the Texas Water Code. A duplicate original of the oath (but not the statement of elected/appointed officer) shall also be filed with the Secretary of State within 10 days after its execution and need not be filed before the new director begins to perform the duties of office. (Tex. Water Code § 36.055, 49.055).


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## Type A Cities

- In a Type A city, the office is vacant if the officer is not sworn in by the 30th day after election day. Thus, the date of swearing-in is critical for a Type A city official.
- [§22.007, Local Government Code]


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## Bond

- If a bond is required, the bond must be executed before the officer assumes his or her duties.
- Water Districts: Officers must execute a bond for $\$ 10,000$ payable to the district. (Water Code, Sec. 49.055(c)).
- Type C municipalities: Mayor and Commissioners must execute a bond for $\$ 3,000$ payable to the municipality. (Loc. Gov't Code, Sec. 24.024).
- Section 22.072 of the Local Government Code states that Type A cities have authority to require a bond.


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## Holdover

- Until the new officers are qualified, the old members of the governing body "holdover" and continue to perform the duties of their office. [Tex. Const. Art. XVI, § 17].


## Order of Events Following the Election

We recommend that post-election procedures occur in the following sequence:

- Election is canvassed at an open meeting.
- Certificate of Election is issued to newly-elected officers.
- Statement of Officer is completed (to be filed locally).
- Newly-elected officers may take the Oath of Office.
- After taking the Oath of Office, newly-sworn officers may assume the duties of their office.
- Reporting electronic returns to SOS, no longer necessary.


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## Questions?

elections@sos.texas.gov.

